

**TO:** MAYOR & COUNCILLORS  
**FROM:** GENERAL MANAGER PLANNING AND DEVELOPMENT  
**SUBJECT:** **BURNABY 2050 OFFICIAL COMMUNITY PLAN – FINAL VERSION**  
**PURPOSE:** To present Council with the *Burnaby 2050 Official Community Plan Bylaw* for First and Second Readings and referral to a Public Hearing.

### RECOMMENDATIONS

1. **THAT** the consultation, outlined in Section 2.2 and in Attachment 2 of the report titled “Burnaby 2050 Official Community Plan – Final Version,” is considered appropriate consultation with persons, organizations and authorities that will be affected by Burnaby 2050 Official Community Plan Bylaw for the purposes of meeting the requirements of Section 475 of the *Local Government Act*.
2. **THAT** the Burnaby 2050 Official Community Plan Bylaw be given First and Second Reading.
3. **THAT** the Burnaby 2050 Official Community Plan Bylaw is considered in conjunction with Burnaby’s current financial plan, as outlined in Section 3.2.2 of this report, as required by Section 477(3)(a)(i) of the *Local Government Act*.
4. **THAT** the Burnaby 2050 Official Community Plan Bylaw is considered in conjunction with Metro Vancouver’s liquid and solid waste management plans, as outlined in Section 3.2.3 of this report, as required by Section 477(3)(a)(ii) of the *Local Government Act*.
5. **THAT** the Burnaby 2050 Official Community Plan Bylaw be referred to the Provincial Agricultural Land Commission for comment, as required by Section 477(3)(b) of the *Local Government Act*.
6. **THAT** the Burnaby 2050 Official Community Plan Bylaw be advanced to a Public Hearing to be scheduled on October 6, 2025 at 5 pm in Council Chambers, Burnaby City Hall, 4949 Canada Way, Burnaby.
7. **THAT** following Third Reading of the Burnaby 2050 Official Community Plan Bylaw, the regional context statement contained within the ‘Burnaby 2050 Official Community Plan’ be referred to Metro Vancouver’s Board for acceptance, as outlined in Section 3.2.4 of this report.

## **EXECUTIVE SUMMARY**

This report presents the ‘Burnaby 2050 Official Community Plan’ (OCP) and the associated bylaw (Bylaw) for First and Second readings and referral to a Public Hearing. The final version of the OCP (see Attachment 1) is the culmination of a multi-year, multi-phase process that has consistently sought feedback from persons, organizations and authorities to create a new community vision for the future of Burnaby. If adopted, the OCP and Bylaw will replace the City’s current Official Community Plan Bylaw 1998.

### **1.0 POLICY SECTION**

An OCP broadly connects with all policies established in a community and has been considered in conjunction with key City plans, policies and bylaws, including the following:

- Corporate Strategic Plan (2022);
- Economic Development Strategy (2007);
- Social Sustainability Strategy (2011);
- Environmental Sustainability Strategy (2016);
- Climate Action Framework (2020);
- HOME: Burnaby’s Housing and Homelessness Strategy (2021);
- Connecting Burnaby: Burnaby’s Transportation Plan (2021);
- Tenant Assistance Policy (2020);
- Housing Needs Report and Interim Housing Needs Report (2024);
- Metro 2050 - Regional Growth Strategy (2022);
- Transit Oriented Area Bylaw (2024);
- Urban Forest Strategy (2025); and
- Zoning Bylaw (1965) and Zoning Bylaw Rewrite project (2025 and ongoing).

### **2.0 BACKGROUND**

#### **2.1 OCP Development Process**

According to Section 471(1) of the *Local Government Act (LGA)*, an official community plan is a statement of objectives and policies to guide decisions on planning and land use management, within the area covered by the plan, respecting the purposes of local government.

Burnaby’s current OCP was adopted in 1998 with a horizon year of 2021. On February 14, 2022, a report was brought to Council to initiate the development of a new OCP. This report outlined the purpose and content of the OCP and described the legislative framework for undertaking this work.

A subsequent Council report on June 20, 2022 officially launched the OCP project, a multi-year, multi-phase process to create a new long-term vision for the community to 2050 (See Figure 1).

Figure 1 The OCP Development Process



Each phase in the OCP development process included meaningful opportunities for engagement, with regular reports to Council to provide progress updates and to seek feedback.

The process to develop the OCP was impacted by new provincial housing legislation changes introduced in late 2023 that required municipalities to permit additional density on lots zoned for detached single and two-family dwellings, in addition to minimum density levels for residential developments close to rapid transit. To accommodate these new requirements, staff updated the proposed land use designations in the draft OCP and added an additional engagement program (“Phase 3b”) to provide time for the public to review and comment on the draft land use framework. The new provincial requirements have been incorporated into the OCP, as presented in Attachment 1.

### 2.2 OCP Engagement and Consultation

During the development of the OCP, one or more opportunities were provided for engagement and consultation with persons, organizations, and authorities considered to be affected by the OCP.

The initial report to Council on February 14, 2022, provided a list of persons, organizations and authorities to specifically consider for consultation on the development of the OCP, in accordance with Section 475 of the LGA. Tailored opportunities for early and ongoing engagement and consultation with these key participants were provided throughout the development of the OCP and the feedback received has shaped the drafting of the OCP.

Following each of the five OCP engagement programs, summary reports were presented to Council and published on the City website. An overview of the entire public engagement process, including engagement opportunities and outcomes, is outlined in Attachment 2.

### 3.0 GENERAL INFORMATION

#### 3.1 OCP Overview

The final version of the new OCP, titled “Burnaby 2050 Official Community Plan”, is a collective vision for Burnaby for the next 25 years.

The Executive Summary (Attachment 1, starting on page 9) provides an overview of the key components of the OCP, including a map that presents the key Plan Highlights (Attachment 1, pages 12 and 13).

The draft OCP is guided by the community’s vision for Burnaby. This reflects the community’s aspirations and core beliefs about the City, as expressed in surveys, and in-person and online engagement sessions. The vision is:

*“Burnaby is a **green and inclusive City with safe and connected neighborhoods and a vibrant economy** where people want to live, work and play for generations to come.”*

The OCP contains a Land Use Framework to guide development to meet Burnaby’s anticipated needs, ensure services are planned in coordination with land use, and provide clarity on how Burnaby could develop over time. Notably, every parcel in the City has been provided with a land use designation that outlines the future intended land use, as shown on the Land Use Map. The policy framework in the OCP includes five goals, 32 objectives and over 250 policy actions. These have been developed with three ‘lenses’, or guiding perspectives, to ensure the plan reflects community values and responds to emerging challenges and opportunities. The lenses are Reconciliation, Climate Action, and Equity, Diversity and Inclusion.

**3.2 OCP Statutory Considerations**

Pursuant to Section 472(1.1), a council of a municipality must adopt an OCP. The OCP must conform to the requirements of the LGA by, among other things, including certain plan statements and map designations in the OCP and providing opportunities for consultation with persons, organizations or authorities that will be affected by the OCP during the planning process.

To facilitate compliance with the LGA, the OCP has been developed in collaboration with internal City departments and has considered related City plans and programs. Extensive consultation efforts, as described in earlier sections of this report, have also been undertaken by staff. As required by Section 473(4) of the LGA, provincial policy guidelines, including those related to transit-oriented areas, were considered when developing the OCP.

The OCP includes the content required by Section 473 of the LGA, including: statements and map designations required by Section 473(1); housing policies respecting affordable housing, rental housing, and special needs housing; targets for the reduction of greenhouse gas emissions in the area covered by the plan, and policies and actions of the City proposed with respect to achieving those targets.

Key considerations required by the LGA are described below.

**3.2.1 Consideration in Conjunction with Housing Needs**

Burnaby’s initial Housing Needs Report (HNR) was adopted in 2021. It was updated in December 2024 to include new calculations for total housing need following a standardized methodology provided by the Province. In 2023, the City adopted

*HOME: Burnaby’s Housing and Homelessness Strategy (the Home Strategy)*, which includes a comprehensive series of actions to address each class of housing need outlined in the HNR.

As required by *LGA* Section 473.1(2), when developing the OCP, the HNR and the housing information on which the HNR was based were considered.

Per Section 473.1(3) of the *LGA*, the statements and map designations included in the OCP provide for at least the 20-year total number of housing units required to meet anticipated housing needs, which total number is included in the HNR.

Per Section 473.1(4) of the *LGA*, the OCP includes policies respecting each class of housing needs required to be addressed in the HNR. The OCP also includes policies to maintain and update Burnaby’s two key housing documents (the HNR and the Home Strategy) to ensure that the City continues to address and respond to changing housing needs (See Attachment 1, Part C, Policy Actions 1.2.1 and 1.2.2).

### **3.2.2 Consideration in Conjunction with the Financial Plan**

In accordance with the *LGA* Section 477(3)(a)(i), after the first reading of the Bylaw and prior to the referral of the OCP to the Provincial Agricultural Land Commission (ALC) for comment, the OCP must be considered in conjunction with the City of Burnaby’s 2025-2029 Financial Plan.

The City of Burnaby’s Finance department confirms the OCP is supported by the 2025-2029 Financial Plan, and that the OCP will continue to play an integral role in the financial planning process.

The adoption of the OCP is listed under Future Initiatives within the 2025-2029 Financial Plan, in which OCP action items will continue to be assessed annually to plan for related projects and programs as they are identified. These considerations will be undertaken over the course of successive five-year budget cycles.

### **3.2.3 Consideration in Conjunction with Waste Management Plans**

In accordance with the *LGA* Section 477(3)(a)(ii), after the first reading of the Bylaw and prior to the referral of the OCP to the ALC for comment, the OCP must be considered in conjunction with any applicable waste management plans under part 3 of the *Environmental Management Act*. These waste management plans are Metro Vancouver’s Integrated Liquid Waste and Resource Management Plan (LWMP) and the Solid Waste and Resource Management Plan (SWMP).

#### *Integrated Liquid Waste and Resource Management Plan*

Metro Vancouver’s current LWMP was approved by the Ministry of Environment in 2011. The plan established goals, strategies, actions and measures to effectively manage liquid waste for Metro Vancouver and municipal members of the Greater

Vancouver Sewerage and Drainage District. Metro Vancouver is currently updating the LWMP.

The Burnaby 2050 OCP has been considered in relation to the Regional Growth Strategy and the impacts of increased densities on the goal of the liquid waste management plan. The City of Burnaby will continue to collaborate with the region during the LWMP update process. Any additional actions required to support the updated LWMP will be incorporated into a future update of the Official Community Plan.

The City of Burnaby's Engineering department confirms the proposed Burnaby 2050 OCP supports the 2011 Metro Vancouver Integrated Liquid Waste and Resource Management Plan.

#### *Solid Waste and Resource Management Plan*

Metro Vancouver's current solid waste management plan was approved by the BC Minister of Environment and Climate Change Strategy in 2011. The plan established goals, strategies, and actions for the management of garbage and recyclable materials for Metro Vancouver and its member municipalities. Metro Vancouver is currently updating its solid waste management plan.

The City of Burnaby is host to two facilities that support the regional solid waste management plan: the Burnaby owned and operated Eco-Centre, and the Metro Vancouver owned Waste-To-Energy Facility (See Attachment 1, Map 11D). The OCP appropriately designates land in the Land Use Map that supports the regional SWMP by allowing public utility and waste treatment facilities to go into any land use designation.

The City of Burnaby's Engineering department confirms the proposed Burnaby 2050 OCP supports the Metro Vancouver regional solid waste management plan.

### **3.2.4 Consideration in Conjunction with the Regional Growth Strategy**

In accordance with Section 446(1) of the *LGA*, if a regional growth strategy applies to all or part of the same area of a municipality as an OCP, the OCP must include a regional context statement (RCS). The RCS must be accepted by the board of the regional district for which the regional growth strategy is adopted.

The Metro Vancouver Regional Growth Strategy (RGS) applies to Burnaby; accordingly, Metro Vancouver's board must accept Burnaby's RCS. Throughout the OCP development process, staff collaborated with Metro Vancouver to ensure alignment between the RCS and the RGS. The RCS will be formally referred to Metro Vancouver's Board for acceptance following third reading of the OCP Bylaw. For more details on the OCP adoption schedule, see Section 3.3 of this Report.

Per the requirements of Section 447(1) of the *LGA*, the RCS specifically identifies:

- a) The relationship between the OCP and the matters required to be set out in the RGS pursuant to Section 429(2) and (3) of the *LGA*; and

- b) How the official community plan is to be made consistent with the regional growth strategy over time by, among other things, demonstrating how Burnaby's OCP supports regional goals to create a compact urban area, support a sustainable economy, protect the environment, address climate change, and respond to natural hazards, provide diverse and affordable housing choices, and support sustainable transportation choices.

The RCS is consistent with the rest of the OCP, as required by Section 447(2) of the *LGA*.

As required by Section 471(2) of the *LGA*, the OCP works towards the purpose and goals of the RGS, which are promoting human settlement that is socially, economically and environmentally healthy and that makes efficient use of public facilities and services, land and other resources.

### **3.2.5 Consideration and Referral to the Agricultural Land Commission**

In accordance with the *LGA* Section 475(4), development of the OCP included consultation with the Provincial ALC, which regulates approximately 223 hectares (550 acres) of land in Burnaby that is within the Provincial Agricultural Land Reserve. In May 2025, ALC staff met with the City and provided written comments on the draft OCP. The comments suggested two minor revisions which have been made in the attached OCP.

In accordance with the *LGA* Section 477(3)(b), the Bylaw will be forwarded to the ALC for comment following first reading of the Bylaw and after the consideration of the OCP in conjunction with the City's financial plan and waste management plans.

### **3.2.6 Consultation with and Input of the Board of Education**

In accordance with the *LGA* Section 476(1), development of the OCP included consultation with the board of education for Burnaby School District (the Board of Education). Among other things, it sought the Board of Education's input on actual and anticipated needs for school facilities and support services in the school districts; the size, number and location of the sites anticipated to be required for the school facilities; the type of schools anticipated to be required on the sites; when the school facilities and support services are anticipated to be required; and how the existing and proposed school facilities relate to existing or proposed community facilities in the area, as required per Section 476(2) of the *LGA*.

### **3.2.7 Development Permit Areas**

The OCP designates development permit areas (DPAs) for the establishment of objectives for: (a) the form and character of intensive residential development; (b) the establishment of objectives for the form and character of commercial, industrial or multi-family residential development; (c) the protection of the natural environment, its ecosystems and biological diversity; and (d) the mitigation of the effects of displacement on tenants who will be or have been displaced from their

rental units in relation to a redevelopment or proposed redevelopment, as permitted by Section 488(1)(a),(e),(f) and (k) of the LGA.

In accordance with Section 488(2) of the LGA, with respect to the DPAs, the OCP describes the special conditions or objectives that justify the designation. DPA requirements will be implemented through related guidelines that will be included in the Zoning Bylaw. The DPA process will not come into effect until the related guidelines have also been adopted. It is anticipated that the Zoning Bylaw will be amended to include these guidelines in 2026.

**3.3 OCP Adoption Schedule**

Should the OCP be referred to Public Hearing on October 6, 2025, the adoption process will follow the proposed schedule shown in Table 1.

This schedule has been developed to support final adoption of the OCP by December 31, 2025, as required by section 790 of the LGA.

**Table 1 Proposed Adoption Schedule for Burnaby 2050 Official Community Plan Bylaw**

<b>Event</b>	<b>Date</b>
OCP First and Second Reading and Public Hearing referral	September 9, 2025
OCP Public Hearing	October 6, 2025
OCP Third Reading and Formal Referral to Metro Vancouver	October 28, 2025
Metro Vancouver Regional Planning Committee Meeting	November 6, 2025
Metro Vancouver Board Meeting	November 28, 2025
OCP Final Adoption	December 9, 2025

**4.0 NEXT STEPS**

The adoption of the updated OCP does not mean the end of the planning process. Staff are committed to continuing engagement and will refine and update the OCP in the future to respond to emerging needs and in accordance with legislation.

The OCP will be updated every five years to ensure that it continues to serve the community and helps to achieve our shared vision for Burnaby’s future.

**4.1 OCP Implementation Plan**

A detailed OCP implementation plan will be developed and brought to Council in 2026. This will provide details on how to achieve the goals and objectives outlined in the OCP. It will also include a methodology for tracking and monitoring progress.

**4.2 Development Procedures**

City staff are working on a new Development Procedures Bylaw, to be adopted concurrently with the OCP, to comprehensively address the procedures for making

amendments to the OCP and Zoning Bylaw and issuance of land use permits. This is required by Section 460 of the LGA.

**4.3 Transition Provisions**

Rezoning applications based on the current zoning districts, including Comprehensive Development Districts based on one or more of the existing zoning districts, and that are consistent with the current OCP (*Official Community Plan Bylaw 1998*), will be accepted up until the date that the new OCP receives Final Adoption. With respect to new rezoning applications based on either or both Multiple Family Residential (RM) or Commercial Districts (C) Districts, the Planning and Development Department intends to support the intake of only those applications that amend a prior Multiple Family Residential or Commercial (RM/C) approval.

It is proposed that there be a transition period for these applications so that they will not be required to comply with the new OCP (land use designations, height limitations, etc.), provided they meet the following conditions:

1. A complete application for the rezoning (with fees paid and signed application forms submitted to the Planning and Development Department) was received prior to the date of final adoption of the new OCP; and
2. The rezoning bylaw for the application receives final adoption within 12 months from the date of final adoption of the new OCP.

If these conditions are not met, then a new rezoning application that is consistent with the new OCP would have to be submitted.

**5.0 COMMUNICATION AND COMMUNITY ENGAGEMENT**

In accordance with Section 464(1) of the LGA, Burnaby must not adopt an official community plan bylaw without holding a public hearing for the purpose of allowing the public to make representations respecting matters contained in the proposed official community plan. Per Section 465(1) of the LGA, a public hearing referred to in Section 464 must be held after first reading of the Bylaw and before third reading of the Bylaw.

Should the OCP be referred to a public hearing, the hearing date will be advertised through print media and a social media campaign and notice of the public hearing will be published in accordance with Section 466 of the LGA and Burnaby Public Notice Bylaw. In addition, a postcard will be sent to every address in the City to provide a project update and to inform them about the public hearing. The Burnaby 2050 project website will also be updated to provide the latest project information.

## **6.0 FINANCIAL CONSIDERATIONS**

Sufficient funding for all OCP-related work in 2025 is included within the Planning and Development Department operating budget in the 2024-2028 Financial Plan.

Respectfully submitted,

E. W. Kozak, General Manager Planning and Development

## **ATTACHMENTS**

Attachment 1 – Burnaby 2050 Official Community Plan (including the Regional Context Statement in Appendix F)

Attachment 2 – Burnaby 2050 Engagement Summary

## **REPORT CONTRIBUTORS**

This report was prepared by Sarah Crawford, Senior Planner and reviewed by Lily Ford, Planner 3, Chun Nam Law, Planner 2, Erik Schmidt, Director of Public Works, Michelle Revesz, Director Strategic Infrastructure Initiative, Geoff Mooney, Finance Functional Lead, Wendy Tse, Director Community Planning, and Lee-Ann Garnett, Deputy General Manager Planning and Development.

# BURNABY 2050

## Engagement Summary

AUGUST 2025



A scenic view of a city skyline reflected in a lake, with a duck swimming in the foreground. The city skyline consists of several tall, modern buildings. The lake is calm, and the reflection of the buildings is clear. A duck is swimming in the water in the foreground. The sky is overcast, and the overall atmosphere is peaceful.

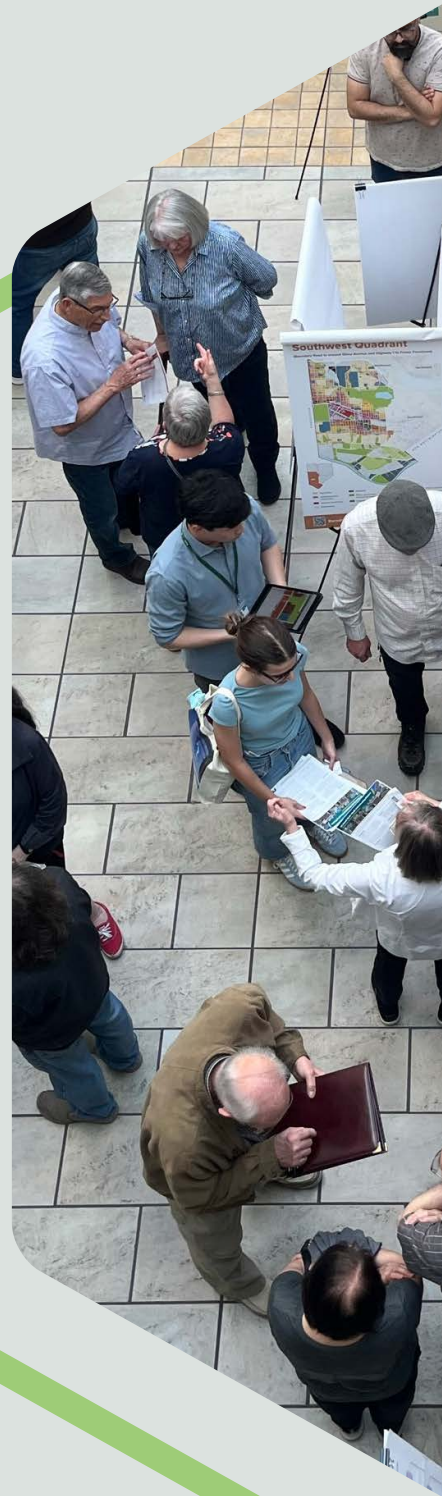
## Territorial Acknowledgement

We respectfully acknowledge that the City of Burnaby is located on the unceded territories of the **xʷməθkʷəy̓əm** (Musqueam), **Skwxwú7mesh** (Squamish), **səlilwətaɬ** (Tsleil-Waututh), and **kʷikwə́łəm** (Kwikwetlem) Peoples.

Each Nation has distinct histories and distinct traditional territories that fully or partially encompass the city. We encourage you to learn more about the Host Nations whose ancestors have occupied and used these lands, including parts of present-day Burnaby, for thousands of years.

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# The Draft Plan at a Glance

## Vision

*“Burnaby is a green and inclusive city with safe and connected neighbourhoods and a vibrant economy where people want to live, work and play for generations to come.”*

## Values

The community's core beliefs and shared aspirations



### Land Use Framework

Map-based tools that identify lands that will meet the residential, employment, environmental and community needs anticipated in the future. Provides clarity on how Burnaby could develop over time

### Policy Framework

Goals, objectives and policy actions that embody the values and pursue the vision. Together they establish priorities and guide land use planning decisions

### Urban Structure

A city-wide framework showing the locations and types of urban centres



Broad statements describing what the City hopes to achieve over time

### Community Plan Areas

A set of planning areas where detailed plans will address neighbourhood-specific issues

### 32 Objectives

Specific, measurable and actionable statements intended to help accomplish each goal

### Land Use Map

A map that identifies the land use designations for every property in the City

### 250+ Policy Actions

Statements about what City will do to achieve the objectives

### Development Permit Areas (DPAs)

Areas where lands are subject to additional development requirements

## Implementation

Actions the City will take to achieve plan goals and monitor and measure progress

## Three Lenses

**R** Reconciliation | **E** Equity, Diversity and Inclusion | **C** Climate Action

Perspectives and processes through which policies and objectives are developed and examined

# Burnaby 2050 Official Community Plan

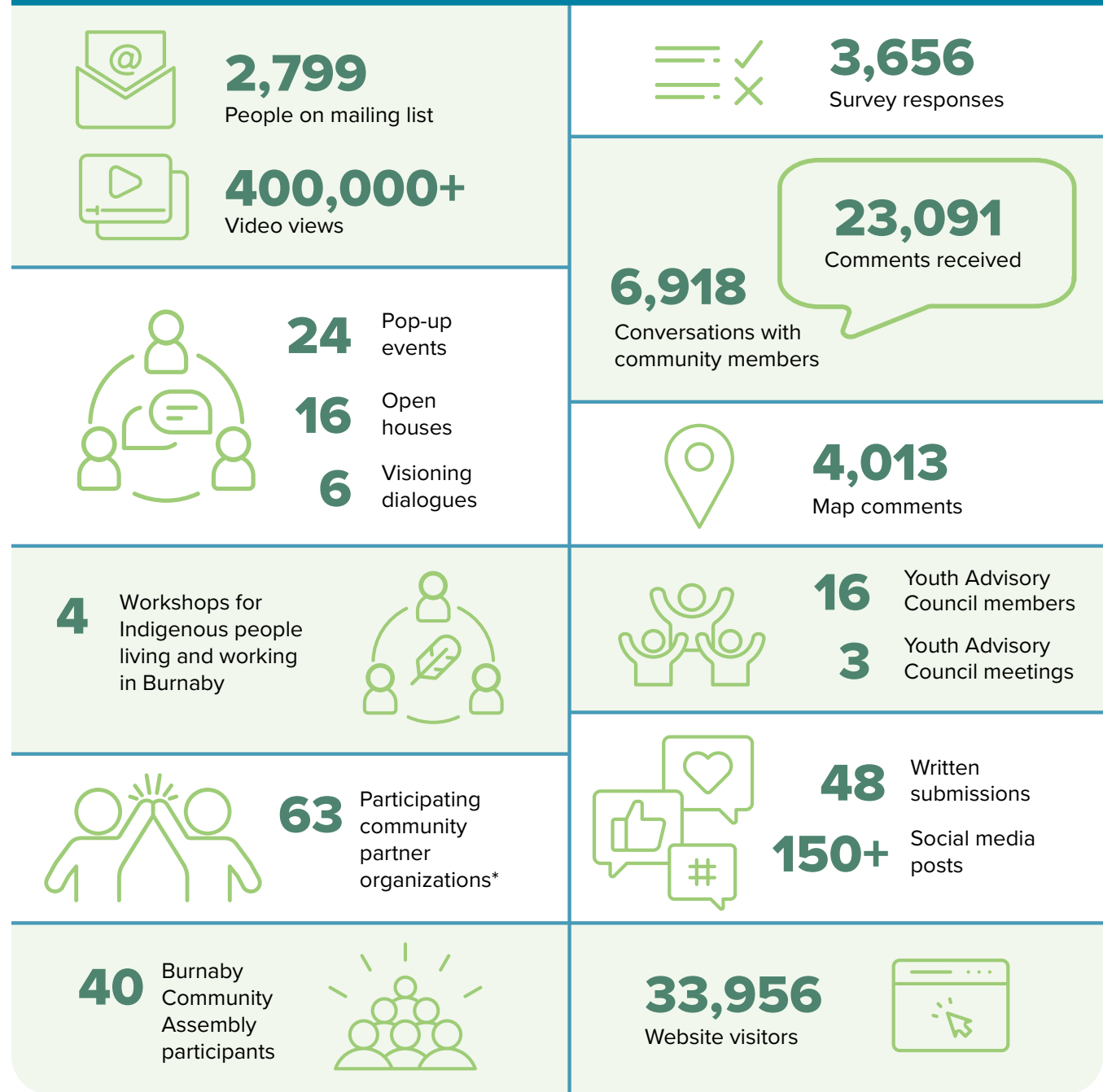
The Burnaby 2050 Official Community Plan (OCP) sets out a long-term vision for the future of Burnaby. It has been inspired and shaped by the people of Burnaby, reflecting the community's shared vision and values and addressing emerging trends, challenges and opportunities—particularly in areas of housing affordability, climate change and resilience. The plan outlines the priorities, goals and policies for the City to work towards over the short, medium and long term.

## Building the OCP

The development of the Burnaby 2050 OCP was a multi-year process that involved engaging the community, key partners and Host Nations (collectively referred to as “community members”) in dialogue about the future of Burnaby. In doing so, the City went above and beyond the consultation requirements set out in the Local Government Act for developing an OCP, ensuring early and ongoing engagement with affected stakeholders, First Nations and relevant agencies.



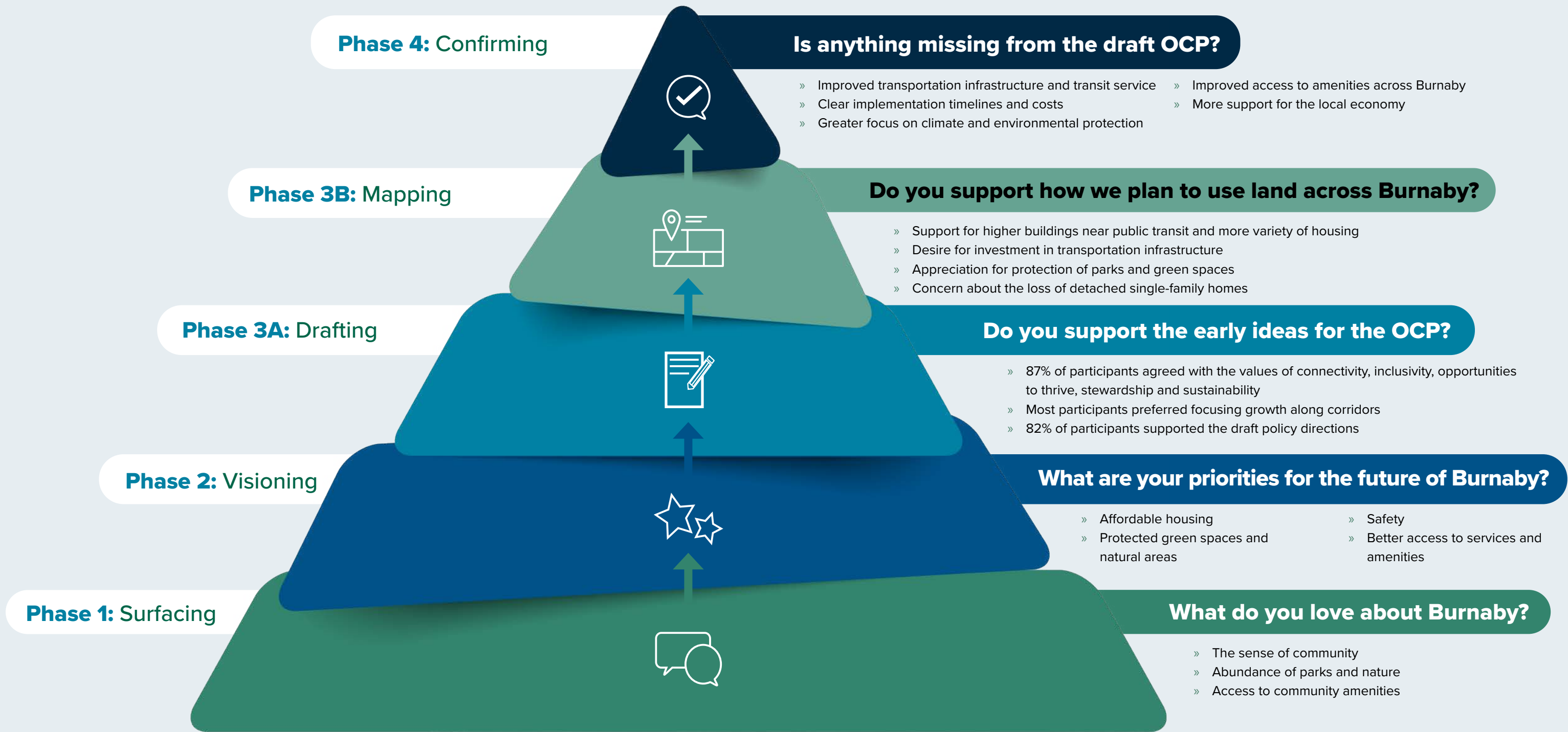
Many different engagement opportunities were offered to provide community members various ways to share their voice, including in-person and virtual open houses, visioning dialogue events, surveys, workshops, interactive maps, pop-up events, written submissions, advisory councils, interactive maps and sharing circles.



Visioning Dialogues in Phase 2 were in-person events that fostered dialogue between community members about the future of Burnaby.

\*The City reached out to over 150 Community Partners and invited them to participate in every phase of the OCP development process. These included Metro Vancouver, TransLink, Fraser Health, neighbouring municipalities, Host Nations, Burnaby School District, other levels of government and their agencies and other persons, organizations and authorities.

# What We Learned



# What We Learned (continued)

## Phase 1: Surfacing SUMMER 2022



### What do you love about Burnaby?

#### What we learned

- » Community members love the sense of community in Burnaby, abundance of parks and nature, and amenities such as community centres and schools.
- » The community's top priorities were affordable and available housing, preserving neighbourhood character, protecting parks, and making it easier and safer to cycle, walk and roll.

#### How it was used

- » The core aspects of what community members loved the most about Burnaby were used to develop the values that serve as the foundation for the OCP.

## Phase 2: Visioning SUMMER AND FALL 2023



### What are your priorities for the future of Burnaby?

#### What we learned

- » Community members hope that in the future, Burnaby has more affordable housing options, it's safe to walk, bike or roll, nature is protected, there's better access to health care, mental health and support services, and more amenities such as schools, libraries, community centres, and recreation opportunities.
- » The top 10 words participants would want to use to describe Burnaby in 2050 are: safe, affordable, green, sustainable, diverse, inclusive, walkable, vibrant, beautiful and livable.

#### How it was used

- » Guiding principles, two growth scenarios, and 14 policy areas were developed based on what the community said they envisioned for the future of Burnaby.
- » The words participants wanted to use to describe Burnaby in 2050 were used to create three options for a vision statement.

## Phase 3A: Drafting SPRING 2024



### Do you support the early ideas for the OCP?

#### What we learned

- » 53% of participants preferred the vision statement "Burnaby is a green and inclusive city with safe and connected neighbourhoods and a vibrant economy where people want to live, work, and play for generations to come."
- » 87% of participants agreed that the values of connectivity, inclusivity, opportunities to thrive, stewardship and sustainability aligned with their core beliefs for the future of Burnaby.
- » Most participants preferred a "Corridor Growth Scenario," which focused growth along key transit corridors, provided more variety in types of housing, and included transitions between higher and lower density areas.
- » Participants strongly supported the draft policy directions, with 82% of survey responses supporting or strongly supporting the policy directions.

#### How it was used

- » The final vision statement and values were used to guide what the Policy Framework and Land Use Framework should aim to achieve.
- » The Corridor Growth Scenario was used as the basis for the Land Use Framework.
- » The policy directions were used to develop the policy actions in the draft OCP.

## Phase 3B: Mapping FALL 2024



### Do you support how we plan to use land across Burnaby?

#### What we learned

- » The top themes from feedback received on the Land Use Framework were related to housing options, transportation and infrastructure, green spaces, and concern about the loss of detached single-family homes.
- » More than 1,800 pins and comments were left on an online interactive map to provide location-specific feedback on land use designations.

#### How it was used

- » Feedback was used to refine the Land Use Map included in the draft OCP.

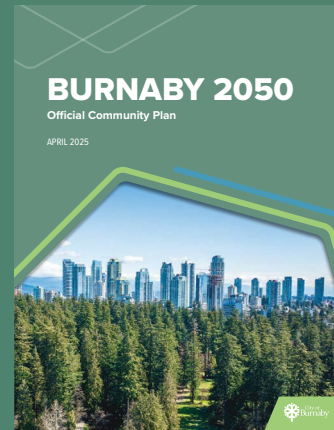
# What We Learned (continued)

## Phase 4: Confirming

SPRING 2025



### Is anything missing from the draft OCP?



## Burnaby 2050 Official Community Plan

### What we learned

- » Almost all participants understood the purpose of the Official Community Plan and found the Land Use Framework to be generally clear.
- » Approximately half of participants felt that the objectives and policy actions support the key goals.
- » The top suggestions for improvement were related to transportation, implementation, climate and environment, amenities, and economy.

### How it was used

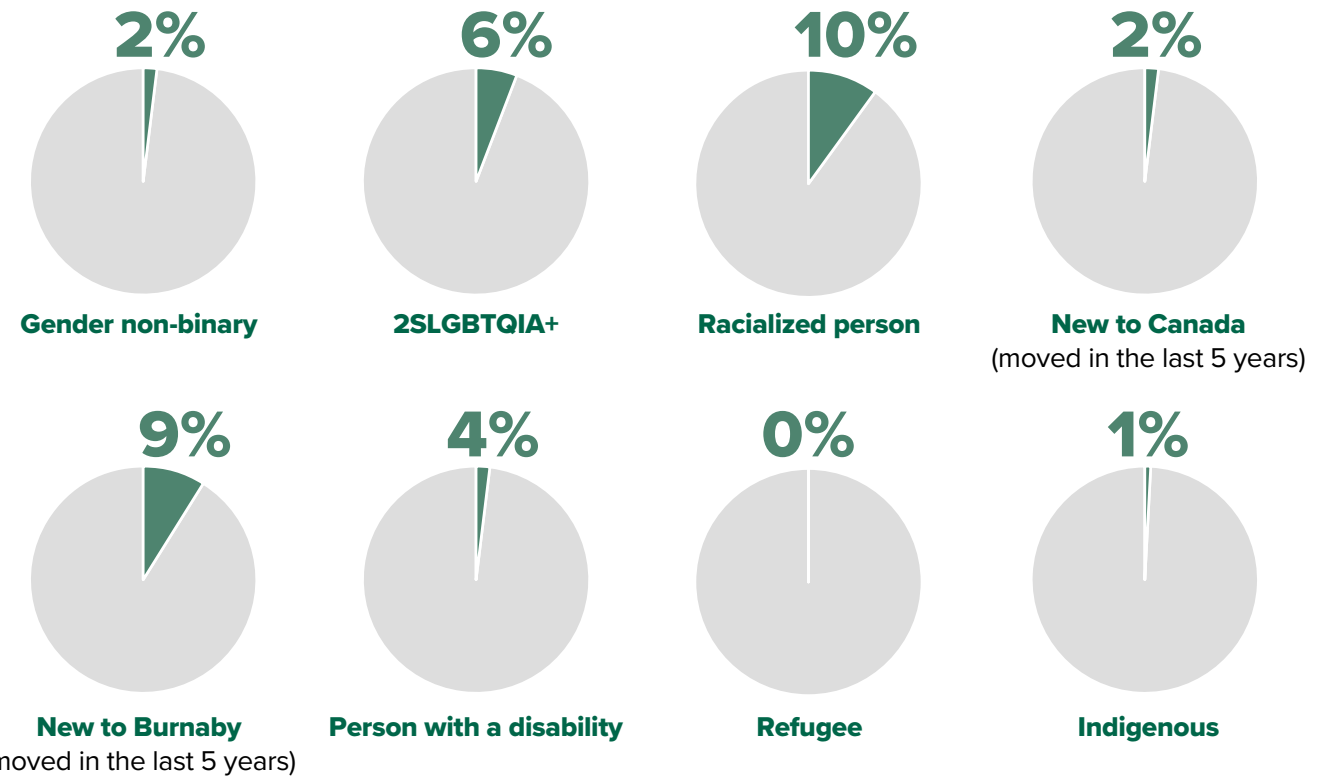
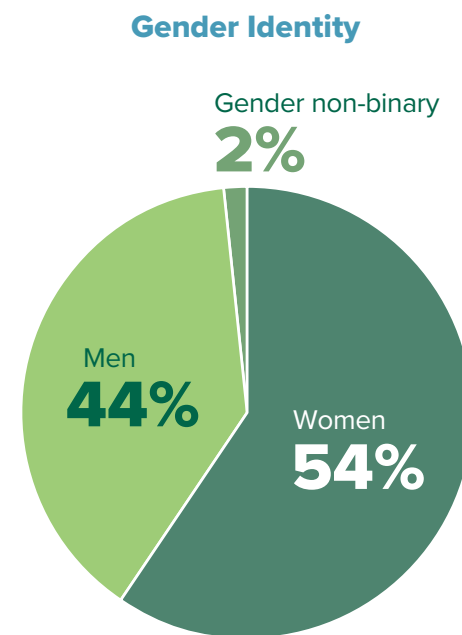
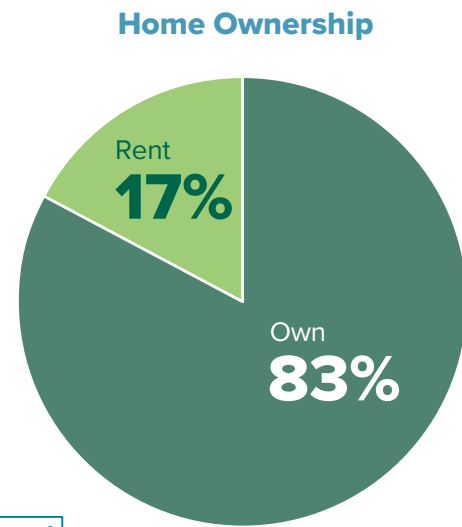
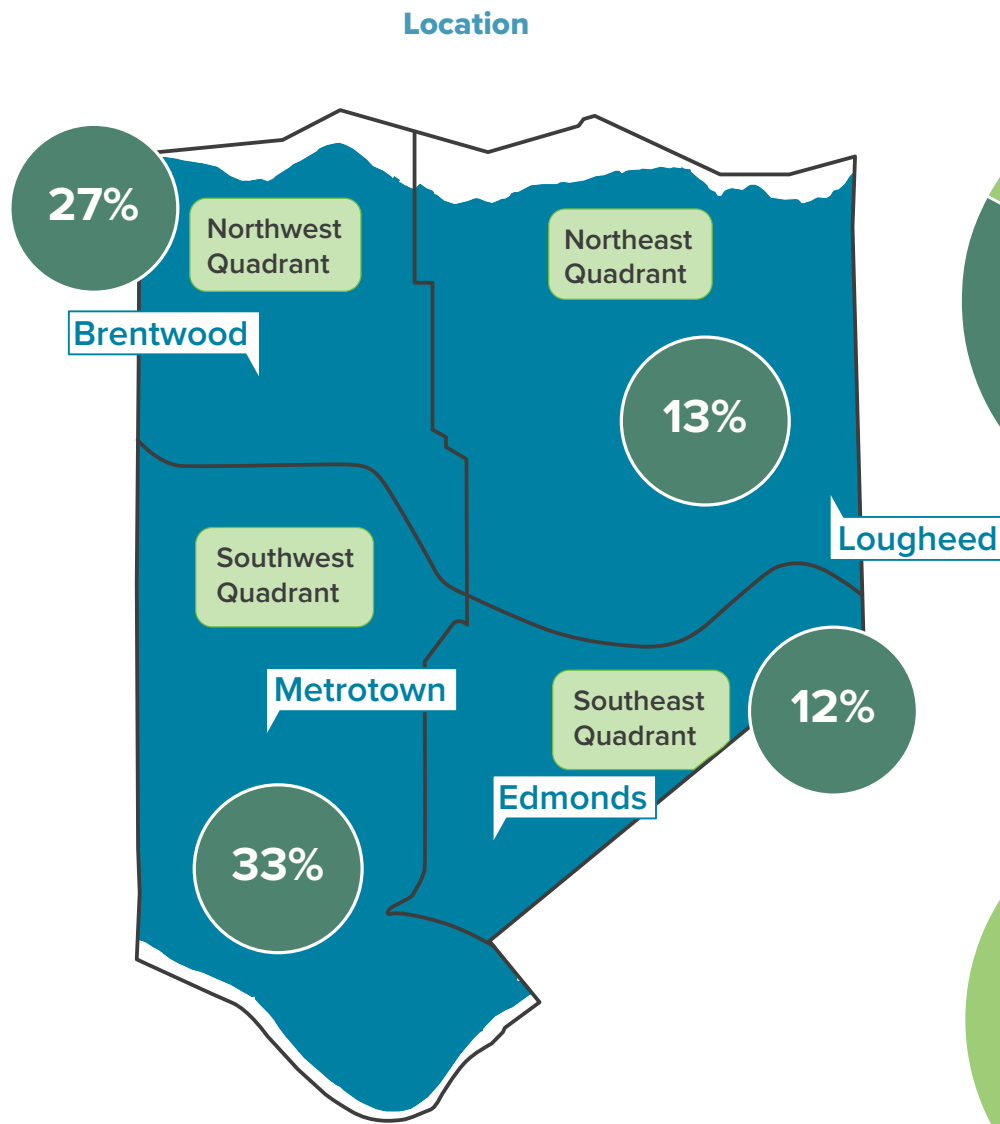
- » Feedback was used to refine the policy actions and will be used to develop an Implementation Plan to achieve the five goals of the OCP.

# Engagement Goals

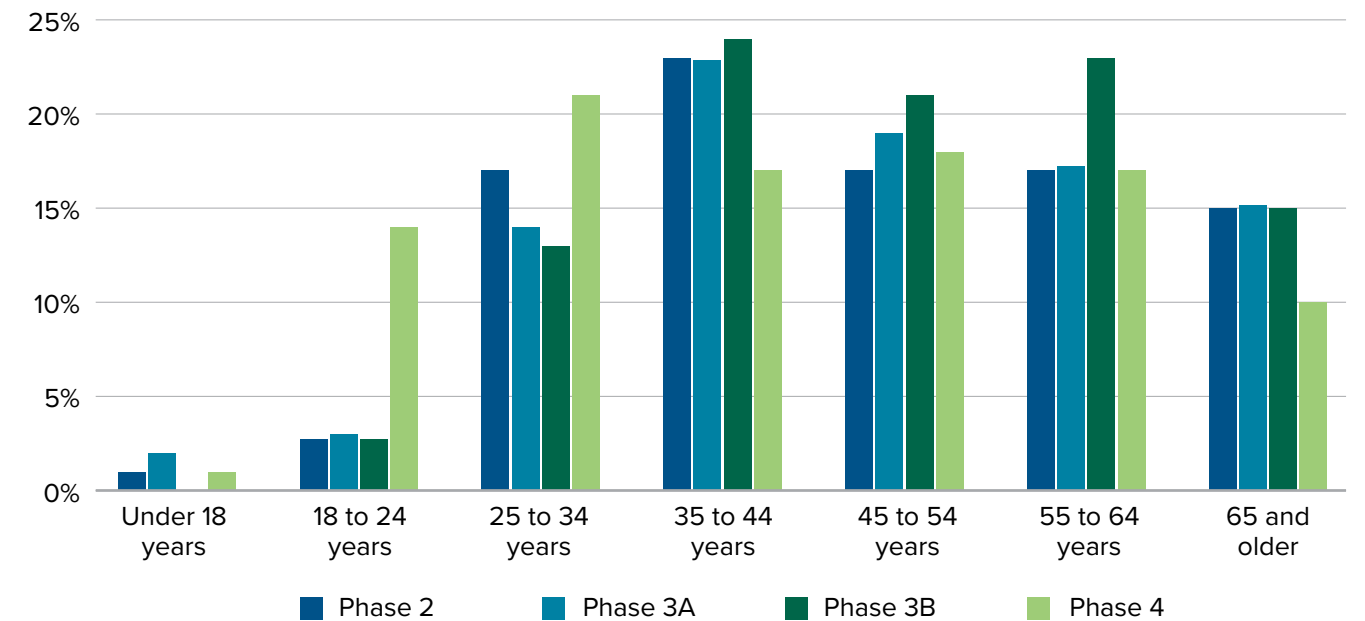
Goal	How We Did
<b>Accessible and inclusive</b>	There were opportunities to provide input in each phase, both virtually and in-person. Barriers to participation were reduced as much as possible, including accessibility accommodations, translation, transit fares, child minding, and events in all areas of the city.
<b>Inclusive of Indigenous perspectives</b>	The City of Burnaby invited the four Host Nations on whose unceded territory the City of Burnaby is located, including the xʷməθkʷəy̓əm (Musqueam), Skwxwú7mesh (Squamish), səliłwətał (Tsleil-Waututh), and kʷikʷəłəm (Kwikwetlem) Peoples, to share their input through the method they preferred in each phase. Sharing circles for Indigenous Peoples living in Burnaby took place in each phase and were promoted through Indigenous community partners.
<b>Visionary, creative and fun</b>	Creative, engaging ways to inform the community and gather input were used to make the process fun. Events incorporated food, local artists, and dialogue-based activities. Online activities featured animated videos and interactive maps.
<b>Evidence-based and data-driven</b>	Engagement focused on supporting data-driven decisions that reflected lived-experience and traditional knowledge bases. “What We Learned Reports” summarized the findings from each phase of engagement and were shared publicly on <a href="https://Burnaby.ca/Burnaby2050">Burnaby.ca/Burnaby2050</a> .
<b>A “systems thinking” approach</b>	The engagement process moved from high-level “visioning” to drafting the details of the Land Use and Policy Frameworks. Engagement processes were designed to reflect how infrastructure, housing, amenities, nature and more work together across a highly-connected city to meet the needs of a growing community.
<b>Climate-focused</b>	Community members were asked specific questions about climate change and the environment in Phases 3A, 3B and 4 to ensure priorities, policies and decisions accounted for the community’s perspectives on climate change.
<b>Innovative and forward-thinking</b>	Innovative approaches were used to enable community members to share their input directly on the elements of the OCP they were most interested in and affected by.  The Burnaby Community Assembly, in partnership with the SFU Morris J. Wosk Centre for Dialogue, was a representative group of 40 Burnaby residents, selected through a civic lottery that helped inform policy directions developed in Phase 3: Drafting.

# Who Participated

In each survey, demographic information was collected to understand who participated. Engagement opportunities were designed to gather input from across the City and reduce barriers for community members from different demographic groups to participate. The average percentage of survey responses from each group across all surveys are shown below.



## Age Group of Survey Participation



\*Responses to each question that were "Prefer not to answer" have been excluded from these charts.



# Phase 1: Surfacing

June 18 to September 25, 2022

The first phase of engagement focused on raising awareness about the OCP project by inviting community members to learn more and become engaged.

## Goals

- » Generate excitement and raise awareness about the project
- » Provide the community with information about the OCP and the process of creating a new Plan for Burnaby
- » Invite community members to learn more about the project and share their values, priorities and concerns

## Engagement Approach

Throughout the summer of 2022, City staff hosted a total of thirteen engagement events in all four quadrants of Burnaby. This included hosting pop-up booths at several civic and community events, such as the City’s Canada Day event, farmers markets and arts and cultural festivities. Booths consisted of comment boards, a photo wall and a neighbourhood mapping activity.

**What we asked**

- » Where do you live?
- » What do you love about Burnaby?

## Key Findings

### What people love about Burnaby

- » Community inclusion (sense of community, diversity)
- » Parks
- » Social infrastructure (community centres, schools, public events)
- » Nature
- » Green spaces/trees

### Community priorities

- » Housing (affordable housing, different housing types)
- » Neighbourhood/built environment
- » Social community assets
- » Parks
- » Active transportation/cycling

Read the full **Phase 1: Surfacing** What We Learned Report at: [burnaby.ca/burnaby2050](https://burnaby.ca/burnaby2050)



## By the numbers



**13**  
in-person public engagement events throughout Burnaby



**1,000+**  
total comments received

# Phase 2: Visioning

May 24 to June 17, 2023

**Phase 2: Visioning** engagement invited community members to share their vision and priorities for Burnaby's future.

## Goals

- » Provide clear and relevant information about what an OCP is and how it will be used
- » Raise awareness of the project and of opportunities to provide input
- » Obtain input on the community's vision for the future of Burnaby, their core values and their key priorities on a variety of policy topics
- » Inspire dialogue and participation using creative methods
- » Demonstrate how community input gathered through **Phase 1: Surfacing** was incorporated

## Engagement Approach

Phase 2 engagement took place between May and September 2023. Engagement opportunities consisted of:

- » An online survey
- » Six in-person "Visioning Dialogue" events across the city
- » Four sessions with community partners and organizations
- » 11 pop-up events at different community events, festivals and gathering spaces across Burnaby
- » Written submissions

### What we asked

- » What do you love most about Burnaby?
- » What is Burnaby like right now?
- » What are the greatest challenges you think Burnaby is facing over the next 25 years?
- » What are 3 words you would like to use to describe Burnaby 25 years from now?

### By the numbers

**20,000+**  
total comments received

**1,190**  
survey responses

**520**  
Visioning Dialogue attendees

**29**  
community partner participants

**17**  
in-person public engagement events

## Key Findings

What participants value most about Burnaby	What participants are most concerned about Burnaby
<ul style="list-style-type: none"> <li>» Access to parks and green spaces</li> <li>» Local walkability</li> <li>» The sense of community</li> <li>» Access to public transit</li> </ul>	<ul style="list-style-type: none"> <li>» Housing unaffordability</li> <li>» Lack of housing options</li> <li>» Growth pressures on infrastructure and services</li> <li>» Climate change impacts</li> </ul>
What participants hope for the future of Burnaby	Top words participants would want to use to describe Burnaby 25 years from now
<ul style="list-style-type: none"> <li>» More affordable housing options</li> <li>» Safe active transportation infrastructure</li> <li>» Protected green spaces and natural areas</li> <li>» Greater access to health care, mental health and support services</li> <li>» Better access to amenities</li> </ul>	<ul style="list-style-type: none"> <li>» Safe</li> <li>» Affordable</li> <li>» Green</li> </ul>



Read the full **Phase 2: Visioning** What We Learned Report at: [burnaby.ca/burnaby2050](https://burnaby.ca/burnaby2050)



# Phase 3A: Drafting

April 9 to June 9, 2024

Phase 3A sought community feedback on early ideas for the strategic policy directions and two different growth scenarios. These were developed based on the input collected in the prior two phases of engagement.

## Goals

- » Provide the community with information that is relevant and easy to understand, particularly around how specific policies will shape the direction of the community
- » Inspire dialogue and community participation in engagement opportunities
- » Demonstrate how community input gathered through previous phases of engagement has been used by the City to develop early ideas for the OCP
- » Obtain feedback from the community on the draft vision, values, guiding principles, growth scenarios and proposed policy directions for the Burnaby 2050 OCP

## Engagement Approach

Engagement for Phase 3A occurred in spring 2024. Engagement opportunities included:

- » An online survey
- » Two in-person open houses
- » One virtual open house
- » Four virtual community partner workshops
- » Three in-person workshops with the Youth Advisory Council
- » One in-person and one virtual workshop with Indigenous people living and working in Burnaby
- » Written submissions

### What we asked

Some of the questions posed to the community throughout engagement included:

- » Which Vision Statement best aligns with your vision for the future of Burnaby?
- » What is your level of support for each of the proposed policy directions?
- » Thinking about Burnaby in 2050, which Growth Scenario do you prefer?

### By the numbers

**1,664**  
survey responses



**~470**  
open house attendees

**10**  
written submissions



## Burnaby Community Assembly

The Burnaby Community Assembly was a representative group of 40 Burnaby residents, selected through a civic lottery. Over the course of six months, the Burnaby Community Assembly learned from experts, heard community voices, worked through trade-offs and created recommendations for Burnaby's new OCP.

## Key Findings

### Vision, Values and Guiding Principles

- » Participants were presented with three draft vision statements to provide feedback on. The vision statement that most participants preferred was: "Burnaby is a safe, thriving, green city with a vibrant economy and connected neighbourhoods that people want to live in and be in for generations to come."
- » The values of Connectedness, Inclusion, Opportunity, Stewardship and Sustainability align with most participants' core beliefs for the future of Burnaby
- » Most participants believe that the guiding principles will be effective in guiding planning in Burnaby

### Growth Scenarios

Two potential growth scenarios were presented for review and input: the Corridor Growth Scenario and the Baseline Growth Scenario. The Corridor Growth Scenario was the preferred option. Suggested changes to the growth scenarios include increasing the variety and affordability of housing, incorporating various densities throughout Burnaby and reducing congestion and improving mobility.

## Policy Directions

Overall, 82% of participants supported or strongly supported the draft policy directions developed for 14 different policy areas:

- » Agriculture and Food Systems
- » Archaeological and Indigenous Cultural Sites
- » Climate Change and Natural Hazards Mitigation, Adaptation and Readiness
- » Community Well-Being
- » Economic Development, Employment and Industrial lands
- » Environment
- » Growth Management
- » Heritage and Neighbourhood Character
- » Housing
- » Infrastructure
- » Land Use and Urban Design
- » Parks and Open Spaces
- » Transportation
- » Implementation and Performance Monitoring

Read the full  
**Phase 3A: Drafting**  
What We Learned Report at:  
[burnaby.ca/burnaby2050](https://burnaby.ca/burnaby2050)



# Phase 3B: Mapping

August 21 to October 6, 2024

In Phase 3B, the City gathered feedback on the draft Land Use Framework, including the draft Land Use Designation categories, the draft Land Use Map, and how well the 10 policy objectives were achieved by the Framework.

## Goals:

- » Provide information about how specific policies will shape the direction of the community in a way that is relevant and easy to understand
- » Inspire dialogue and community participation in engagement opportunities
- » Demonstrate how community input gathered through previous phases of engagement has been used by the City to develop early ideas for the OCP
- » Obtain feedback from the community on the draft Land Use Framework

## Engagement Approach

Community members were invited to provide feedback on the draft Land Use Framework through:

- » An online interactive map
- » Online survey
- » Seven in-person open houses
- » One virtual open house
- » Written submissions

### What we asked

- » Do you support the draft Land Use Designation categories?
- » Are you supportive of our approach to managing and planning for growth and land use in Burnaby?
- » What are your thoughts on how the Land Use Map supports policy objectives?

### By the numbers

368  
survey responses



1,843  
comments on the  
interactive map



~1,423  
open house  
attendees



18  
written  
submissions



## Key Findings

### Policy Objectives

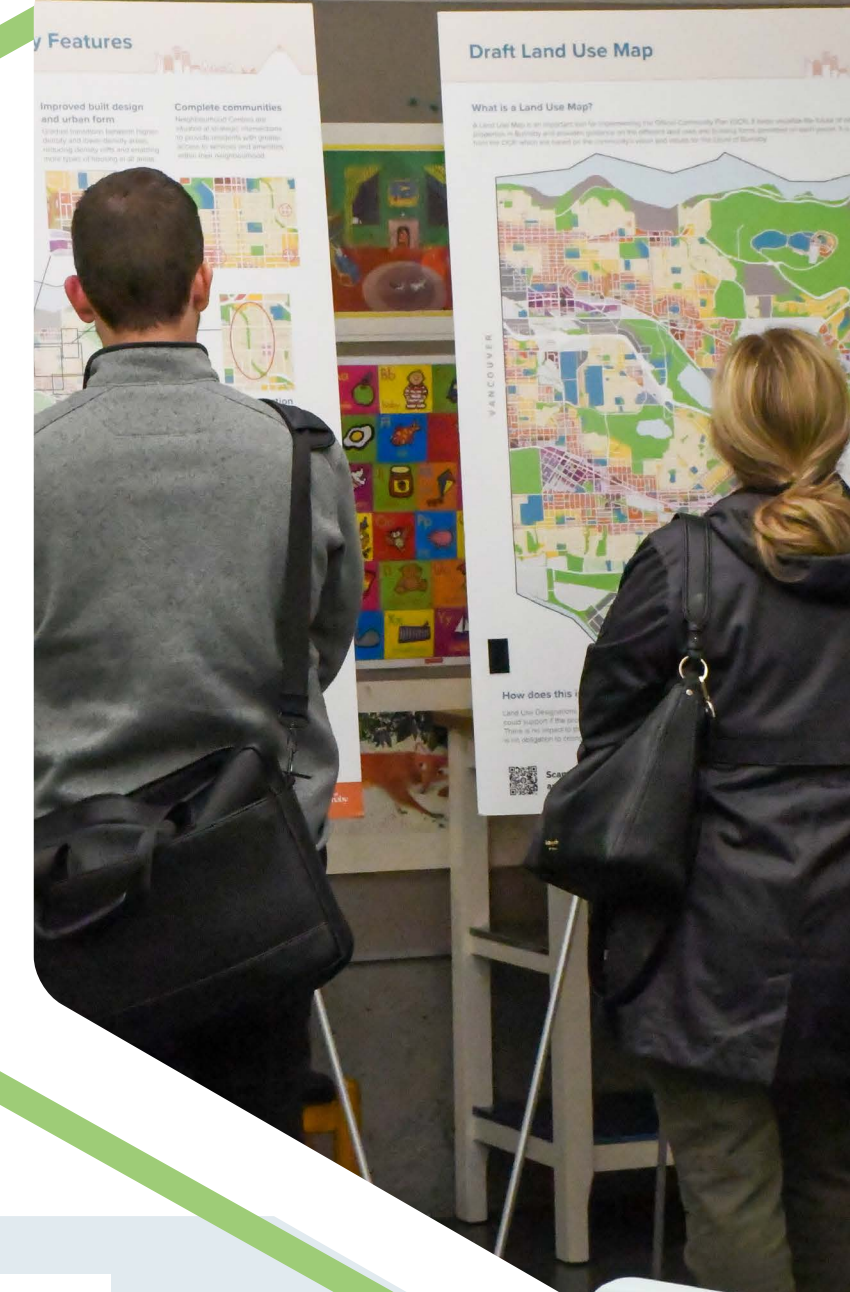
There was a high level of support for the policy objectives and how they were achieved through the Land Use Map. There were some concerns about how growth and increased density would be managed to ensure a high quality of life for community members.

### Land Use Framework

Approximately half of the participants supported the City's approach to managing and planning for growth and land use in Burnaby. Likewise, roughly half of respondents supported the Land Use Designation categories.

Overall, the main themes in the feedback on the Land Use Framework included support for increased housing options, the need to invest in transportation and infrastructure, concern about the loss of detached single-family homes, and support for protecting green spaces.

Read the full  
**Phase 3B: Mapping**  
What We Learned Report at:  
[burnaby.ca/burnaby2050](https://burnaby.ca/burnaby2050)



# Phase 4: Confirming

April 9 to May 11, 2025

In the fourth and final phase of engagement, the draft OCP was shared with community members to confirm that the Land Use Framework, objectives and policies were easy to understand and effectively support the five key goals.

## Goals

- » Raise awareness of the OCP, educate the community and gather final feedback
- » Provide the community with information about the OCP in a way that is relevant and easy to understand
- » Demonstrate that the City has listened and incorporated community input gathered through previous phases of engagement
- » Celebrate the success of the completion of the draft OCP

## Engagement Approach

Community members had several opportunities to provide feedback on the draft OCP. Engagement activities included:

- » Four in-person open houses
- » One virtual open house
- » Online survey
- » Written submissions
- » Two engagement workshops for Indigenous Peoples living in Burnaby

### What we asked

- » Do you understand the purpose of the OCP?
- » How clear is the Land Use Framework?
- » What aspects of the OCP do you feel are most important for the City to focus on over the next five years?
- » Do you feel the proposed objectives and policy actions effectively support the five key goals?

### By the numbers

434  
survey responses



970  
open house attendees



20  
written submissions



5  
participants at engagement sessions for Indigenous Peoples living in Burnaby

## Key Findings

Overall, almost all participants understood the purpose of the Official Community Plan and found the Land Use Framework to be clear or somewhat clear.

Approximately half of participants felt that the objectives and policy actions support the key goals, with participants sharing some uncertainty or lack of clarity on how the policy actions will be implemented or how they will support the goal.

Across all feedback, the top five key themes included the need to upgrade the transportation network, questions about how the OCP will be implemented, an emphasis on climate and environment, the need to increase access to amenities, and calls for economic supports.



Read the full **Phase 4: Confirming** What We Learned Report at: [burnaby.ca/burnaby2050](https://burnaby.ca/burnaby2050)



# Next Steps

The Official Community Plan is intended to be updated as the community evolves. Under provincial legislation, Official Community Plans must be reviewed every five years to ensure they continue to reflect the needs of the community and keep pace with growth and change. Communication and engagement with Burnaby residents, community organizations, businesses, and Host Nations is an important part of the City's decision-making process and will continue to be incorporated into community planning and other guiding strategies and City projects that shape the way people in Burnaby live, learn, work and play.

